## Message Text

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FOR L/M -- MALMBORG AND LEHNER

E.O. 11652: N/A TAGS: PDIP GW US

SUBJECT: US-FRG EXTRADITION TREATY

**REF: STATE 118786** 

- 1. SIGNATURE OF SUBJECT TREATY NOW SET FOR 11:00 A.M. (0600 WASHINGTON TIME) JUNE 20 AT FRG FOREIGN OFFICE BY AMBASSADOR STOESSEL, FOREIGN MINISTER GENSCHER AND JUSTICE MINISTRY STATE SECRETARY ERKEL. AMBASSADOR STOESSEL AND MINISTER GENSCHER WOULD MAKE ONLY VERY BRIEF AND GENERAL STATEMENTS NOT DETAILING NEW DEVELOPMENTS REFLECTED IN TREATY.

  EMBASSY URGENTLY REQUIRES DEPARTMENT GUIDANCE CONCERNING MINOR SUBSTANTIVE CHANGE TO THE DESCRIPTION IN ARTICLE 26(3) OF DOCUMENTS REQUIRED IN SUPPORT OF TRANSIT REQUEST.
- 2. GERMAN SIDE PLANNING TO ISSUE PRESS STATEMENT AT TIME OF SIGNING WITH APPROXIMATELY FOLLOWING TEXT:

"ON JUNE 20, 1978 A NEW GERMAN-AMERICAN EXTRADITION TREATY WAS SIGNED AT THE FOREIGN OFFICE BY THE LIMITED OFFICIAL USE

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AMBASSADOR OF THE UNITED STATES OF AMERICA, WALTER J. STOESSEL, JR., FEDERAL MINISTER HANS DIETRICH GENSCHER AND STATE SECRETARY DR. GUENTHER ERKEL OF THE FEDERAL MINISTRY OF JUSTICE. THE TREATY IS TO SUPERCEDE THE EXISTING GERMAN-AMERICAN EXTRADITION TREATY OF JULY 12, 1930. IT IS THE RESULT OF LENGTHY GERMAN-AMERICAN NEGOTIATIONS. THE TREATY

IS TO COME INTO FORCE AS SOON AS POSSIBLE AFTER THE NECESSARY PARLIAMENTARY CONSENT TO ITS RATIFICATION HAS BEEN GRANTED.

"BY MEANS OF THE NEW TREATY THE EXTRADITION RELATIONS OF THE FEDERAL REPUBLIC OF GERMANY AND THE UNITED STATES OF AMERICA WILL BE BETTER ADAPTED TO THE CHANGED NEEDS OF THE MODERN EFFORT TO COMBAT CRIME. TO THIS END THE AREA OF APPLICATION OF THE TREATY IS BEING EXPANDED BY COMPARISON WITH THE PROVISIONS CURRENTLY IN FORCE AND THE PROCEDURES FOR REQUESTING EXTRADITION AND PROCESSING SUCH REQUESTS ARE BEING SIMPLIFIED

"THE FEDERAL GOVERNMENT ATTACHES GREAT IMPORTANCE TO THE TREATY WHICH MAY SERVE AS A MODEL FOR FURTHER NEGOTIATIONS WITH STATES HAVING THE ANGLO-AMERICAN LEGAL TRADITION."

3. WITH THE EXCEPTION OF THE FINAL PARA OF THE GERMAN TEXT, THE LANGUAGE OF THE PROPOSED STATEMENT APPEARS GENERALLY ACCEPTABLE AND ADAPTABLE FOR A CORRESPONDING PRESS RELEASE BY THE DEPARTMENT OF STATE, THE WORDING OF WHICH NEED NOT BE ABSOLUTELY IDENTICAL. THE JUSTICE MINISTRY DEEMS IT BEST TO AVOID HIGHLIGHTING PARTICULAR PROVISIONS OF THE TREATY AS NEW AND IMPORTANT EXPANSIONS LIMITED OFFICIAL USE

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OVER THE PROVISIONS CURRENTLY GOVERNING US-FRG EXTRADITION REQUIREMENTS AND PROCEDURES, FEARING THAT TO DO SO WOULD EMPHASIZE SOME ASPECTS WHILE IT IS PREFERABLE

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NOT TO POINT OUT OTHERS THAT ARE BEST NOT HIGHLIGHTED BEFORE FULL EXPLANATIONS IN CONNECTION WITH EFFORTS TO OBTAIN PARLIAMENTARY APPROVAL TO RATIFICATION. EMBASSY WOULD APPRECIATE FOR PROVISION TO THE FRG AUTHORITIES THE TEXT OF ANY RELEASE PLANNED BY THE STATE DEPARTMENT, PRESUMABLY FOR THE NOON PRESS BRIEFING JUNE 20 (I.E., SIX HOURS AFTER THE SIGNING CEREMONY AT BONN THAT WOULD PRESUMABLY BE ATTENDED BY THE GERMAN MEDIA WHO WOULD BE FURNISHED THE GERMAN RELEASE DURING THE CEREMONY).

4. DURING THE READ-THROUGH OF THE ENGLISH AND GERMAN TEXTS, ONE MATTER OF SUBSTANCE REQUIRING URGENT CLARIFICATION WAS TURNED UP. IN ARTICLE 26 (TRANSIT), PARA (3), A QUESTION AROSE AS TO THE PRECISE DOCUMENTS REQUIRED TO BE SUBMITTED IN SUPPORT OF A TRANSIT REQUEST. THE JUSTICE MINISTRY REP (WALTER) AND EMBOFF AGREED THAT BASIC TO ALL TRANSIT REQUESTS SHOULD BE BOTH A WARRANT OF ARREST AND A SUMMARY STATEMENT OF THE FACTS OF THE CASE AS REQUIRED BY ARTICLE 14(3)(B). THE SUMMARY STATEMENT OF THE FACTS OF THE CASE SHOULD BE REQUIRED WHETHER THE EXTRADITEE IS BEING EXTRADITED FOR THE PURPOSE OF PROSECUTION OR FOR THE LIMITED OFFICIAL USE

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SERVICE OF A SENTENCE PURSUANT TO A JUDGMENT. THE CONFIRMATION AS CURRENTLY MENTIONED IN ARTICLE 14(4), WHETHER (A) OR (B), I.E., THAT THE JUDGMENT HAS FINAL AND BINDING EFFECT (AND IS ENFORCEABLE), WAS NOT DEEMED NEARLY SO IMPORTANT AS THE SUBMISSION IN ALL CASES, NOT MERELY WHEN EXTRADITION IS BEING EFFECTED FOR THE PURPOSE OF PROSECUTION, OF A SUMMARY STATEMENT OF THE FACTS OF THE CASE. THIS STATEMENT APPEARS ESSENTIAL TO DETERMINE WHETHER THE OFFENSE CONCERNED IS ONE THAT WOULD BE EXTRADITABLE UNDER ARTICLE 2 AND TO ENSURE THAT IT IS NOT COVERED BY ARTICLES 4 OR 5 (SEE ARTICLE 26 (1)).

5. IN ORDER TO CLEAR UP THE ANOMALY IN THE CURRENT TEXT, WALTER AND EMBOFF ARE PROPOSING THAT ARTICLE 26(3) READ AS FOLLOWS:

"SUBJECT TO THE PROVISIONS OF PARAGRAPH (4), THE REQUEST FOR TRANSIT MUST BE ACCOMPANIED BY A WARRANT OF ARREST ISSUED BY A JUDGE OR COMPETENT OFFICER OF THE REQUESTING STATE AND BY A STATEMENT AS MENTIONED IN ARTICLE 14(3)(B)."

THE GERMAN TEXT FOR ARTICLE 26(3) WOULD READ:

"VORBEHALTLICH DES ABSATZES 4 MUESSEN DEM DURCHLIEFERUNGSERSUCHEN EIN VON EINEM RICHTER ODER EINEM ZUSTAENDIGEN BEAMTEN DES ERSUCHENDEN STAATES AUSGESTELLTER HAFTBEFEHL UND EINE SACHVERHALTSDARSTELLUNG GEMAESS ARTIKEL 14 ABSATZ 3 BUCHSTABE B BEIGEFUEGT SEIN."

6. AS EMBOFF WILL BE TIED UP AFTERNOON OF JUNE 15 AND AT MEETING AWAY FROM BONN ALL OF JUNE 16, EMBASSY URGENTLY LIMITED OFFICIAL USE

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REQUIRES IMMEDIATE CABLE WITH DEPARTMENT APPROVAL OF ABOVE REFORMULATIONS OF ARTICLE 26(3) IN BOTH LANGUAGES, OR ALTERNATIVE LANGUAGE, BY C.O.B. WASHINGTON JUNE 14 (WEDNESDAY). THIS EARLY APPROVAL IS NEEDED TO PERMIT CORRECTION TO BE MADE BY BOTH SIDES TO ALTERNATS AND TO LEAVE TIME FOR ENGROSSING THAT WILL ENSURE TEXTS ARE READY FOR SIGNATURE JUNE 20 (TUESDAY).

7. ACTION REQUESTED: (A) TEXT OF DEPARTMENT PRESS RELEASE AND TIME OF ITS RELEASE (NOT BEFORE 0600 JUNE 20 WASHINGTON TIME); AND (B) DEPARTMENT APPROVAL OF REFORMULATION OF ARTICLE 26(3) OR ALTERNATIVE LANGUAGE, BY IMMEDIATE CABLE TRANSMITTED NO LATER THAN C.O.B. WASHINGTON JUNE 14. STOESSEL

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